

BEFORE THE POLLUTION CONTROL BOARD  
OF THE STATE OF ILLINOIS

GBL PROPERTIES, INC.	)	
(923 SOUTH 15 <sup>TH</sup> STREET),	)	
Petitioner,	)	
v.	)	PCB _____
	)	(LUST Permit Appeal)
ILLINOIS ENVIRONMENTAL	)	
PROTECTION AGENCY,	)	
Respondent.	)	

**NOTICE OF FILING AND PROOF OF SERVICE**

To:	John T. Therriault, Acting Clerk	Division of Legal Counsel
	Illinois Pollution Control Board	Illinois Environmental Protection Agency
	100 West Randolph Street	1021 North Grand Avenue East
	State of Illinois Building, Suite 11-500	P.O. Box 19276
	Chicago, IL 60601	Springfield, IL 62794-9276

PLEASE TAKE NOTICE that I have today electronically filed with the Office of the Clerk of the Illinois Pollution Control Board, pursuant to Board Procedural Rule 101.302 (d), a PETITION FOR REVIEW OF THE AGENCY LUST DECISION, a copy of which is herewith served upon the attorneys of record in this cause.

The undersigned hereby certifies that a true and correct copy of this Notice of Filing, together with a copy of the document described above, were today served upon counsel of record of all parties to this cause by enclosing same in envelopes addressed to such attorneys with postage fully prepaid, and by depositing said envelopes in a U.S. Post Office Mailbox in Springfield, Illinois on the 1st day of August, 2014.

Respectfully submitted,  
GBL PROPERTIES, INC., Petitioner

BY: MOHAN, ALEWELT, PRILLAMAN & ADAMI

BY: /s/ Patrick D. Shaw

Patrick D. Shaw  
MOHAN, ALEWELT, PRILLAMAN & ADAMI  
1 North Old Capitol Plaza, Suite 325  
Springfield, IL 62701-1323  
Telephone: 217/528-2517  
Facsimile: 217/528-2553

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

GBL PROPERTIES, INC.	)	
(923 SOUTH 15 <sup>TH</sup> STREET),	)	
Petitioner,	)	
	)	
v.	)	PCB _____
	)	(LUST Permit Appeal)
ILLINOIS ENVIRONMENTAL	)	
PROTECTION AGENCY,	)	
Respondent.	)	

**PETITION FOR REVIEW OF AGENCY LUST DECISION**

NOW COMES Petitioner, GBL PROPERTIES, INC., pursuant to Section 57.8(i) of the Illinois Environmental Protection Act, 415 ILCS 5/57.8(i), and hereby appeals the Agency's final decision, refusing to approve the application for payment, and in support thereof states as follows:

1. This appeal arises from underground storage tanks formally at a facility at 923 South 15<sup>th</sup> Street, East St. Louis, Illinois, now owned by GBL Properties, Inc., and assigned LPC #1630455445.

2. Petitioner filed an application for payment for work performed pursuant to plans and budgets approved by the Illinois EPA.

3. On July 11, 2014, the Illinois EPA rejected the application for payment on the grounds that the application was incomplete. Attached hereto is a true and correct copy of said decision.

4. The Illinois EPA's decision should be reversed for the following reasons:

a. The application was complete, containing all of the information required of a complete application pursuant to Section 57.8 of the Illinois Environmental

Protection Act (415 ILCS 5/57.8(a)(6));

- b. The application was complete, containing all of the information required of a complete application pursuant to 35 Ill. Adm. Code § 734.605;
- c. The application was complete pursuant to forms that existed at the time application for payment was submitted to the Illinois EPA;
- d. The Petitioner is relieved from the obligation to submit or file forms that are not in compliance with the Forms Notice Act (20 ILCS 435/1 *et seq.*);
- e. The information sought is irrelevant under the LUST Program; and
- f. The Agency improperly seeks to review documents that exceed its scope of review, including mandating the creation of new documents that were not created when the underlying transactions occurred, and were not relied upon in the completion of the application for payment.

5. The Agency's determination was made on July 11, 2014, which is less than 35 days from the date this appeal is being filed, and therefore timely.

WHEREFORE, Petitioner, GBL PROPERTIES, INC., prays that: (a) the Agency produce the Record; (b) a hearing be held; (c) the Board find the Agency erred in its decision, (d) the Board direct the Agency to approve the application for payment in full, (e) the Board award payment of attorney's fees; and (f) the Board grant Petitioner such other and further relief as it deems meet and just.

GBL PROPERTIES, INC.,  
Petitioner

By its attorneys,  
MOHAN, ALEWELT, PRILLAMAN & ADAMI

By: /s/ Patrick D. Shaw

Patrick D. Shaw  
MOHAN, ALEWELT, PRILLAMAN & ADAMI  
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THIS FILING IS SUBMITTED ON RECYCLED PAPER



## ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

1021 NORTH GRAND AVENUE EAST, P.O. BOX 19276, SPRINGFIELD, ILLINOIS 62794-9276 • (217) 782-2829  
PAT QUINN, GOVERNOR LISA BONNETT, DIRECTOR

217-524-3300

**JUL 11 2014**

CERTIFIED MAIL #

7012 0470 0001 2975 4364

GBL Properties, Inc.  
522 Worthington Chase  
Sherman, IL. 62684

Re: LPC #1630455445 – St. Clair County  
East St. Louis / GBL Properties - 923  
923 South 15<sup>th</sup> Street  
Incident-Claim No.: 20131370 -- 64371  
Queue Date: March 27, 2014  
Leaking UST Fiscal File

Dear Ms. Keebler:

The Illinois Environmental Protection Agency (Illinois EPA) has completed the review of your application for payment from the Underground Storage Tank (UST) Fund for the above-referenced Leaking UST incident pursuant to Section 57.8(a) of the Illinois Environmental Protection Act (Act), as amended by Public Act 92-0554 on June 24, 2002, and 35 Illinois Administrative Code (35 Ill. Adm. Code) 734.Subpart F.

This information is dated March 25, 2014 and was received by the Illinois EPA on March 27, 2014. The application for payment covers the period from December 31, 2013 to February 28, 2014. The amount requested is \$82,240.97.

On March 27, 2014, the Illinois EPA received your application for payment for this claim. As a result of the Illinois EPA's review of this application for payment, a voucher cannot be prepared for submission to the Comptroller's office for payment. Subsequent applications for payment that have been/are submitted will be processed based upon the date subsequent application for payment requests are received by the Illinois EPA. This constitutes the Illinois EPA's final action with regard to the above application(s) for payment.

The deductible amount of \$5,000.00 was withheld from your payment. Pursuant to Section 57.8(a)(4) of the Act, any deductible, as determined pursuant to the Office of the State Fire Marshal's eligibility and deductibility final determination in accordance with Section 57.9 of the Act, shall be subtracted from any payment invoice paid to an eligible owner or operator. There are costs from this claim that are not being paid. Listed in Attachment A are the costs that

Attachment A  
Accounting Deductions

Re: LPC #1630455445 – St. Clair County  
East St. Louis / GBL Properties #923  
923 South 15<sup>th</sup> Street  
Incident-Claim No.: 20131370 -- 64371  
Queue Date: March 27, 2014  
Leaking UST FISCAL FILE

Citations in this attachment are from the Environmental Protection Act (415 ILCS 5) (Act) and 35 Illinois Administrative Code (35 Ill. Adm. Code).

Description of Deductions

The application for payment in its entirety is denied because it contains costs which lack supporting documentation. Such costs are ineligible for payment from the Fund pursuant to Section 57.6(a) of the Act and 35 Ill. Adm. Code 734.630(cc). Without additional supporting documentation of costs, the Illinois EPA cannot determine that costs will not be used for activities in excess of those necessary to meet the minimum requirements of Title XVI of the Act. Therefore, such costs are not approved pursuant to Section 57.7(c)(3) of the Act because they may be used for site investigation or corrective action activities in excess of those required to meet the minimum requirements of Title XVI of the Act. The documentation listed below in items 1 through 6 is necessary to support this claim submitted to the Illinois EPA.

Further, pursuant to Section 57.6(a) of the Act and 35 Ill. Adm. Code 734.605(a), an owner or operator seeking payment from the Fund must submit to the Illinois EPA an application for payment on forms prescribed and provided by the Illinois EPA. The claim submitted did not include the forms listed below in items 1 and 6.

In addition, the application for payment requests handling charges for subcontractor costs when the contractor has not submitted proof of payment of the subcontractor costs. Such costs are ineligible for payment from the Fund pursuant to Section 57.6(a) of the Act and 35 Ill. Adm. Code 734.630(ii). In addition, such costs are not approved pursuant to Section 57.7(c)(3) of the Act because they are not reasonable. The application for payment failed to include sufficient documentation that the contractor paid the applicable subcontractor invoices. The Illinois EPA is requesting the affidavits referenced in item 6 below be completed and submitted.

Moreover, in accordance with 35 Ill. Adm. Code 734.665, an owner or operator that submits an application for payment must maintain all books, records, documents, and other evidence directly pertinent to the application for payment, including but not limited to all financial information and data used in the preparation or support of applications for payment. All books, records, documents, and other evidence must be maintained in accordance with accepted business practices and appropriate accounting procedures and practices. (Sections 57.6(a) and 57.15 of the Act)

Pursuant to 35 Ill. Adm. Code 734.605(b)(9) and (10), a complete application for payment must contain:

An accounting of all costs, including but not limited to, invoices, receipts, and supporting documentation showing the dates and descriptions of the work performed; and

Proof of payment of subcontractor costs for which handling charges are requested. Proof of payment may include cancelled checks, lien waivers, or affidavits from the subcontractor.

The following information is needed to complete the review of the claim:

1. A breakdown of consulting personnel time requested for payment. Specifically requested are the *Consulting Personnel Costs Form* for the above-referenced claim and the companion *Personnel Weekly Work Sheet* that includes the days and times of day worked for each employee. Both forms are accessible on the Illinois EPA's Leaking UST Program Web page at [www.epa.state.il.us/land/just/forms/budget-forms/forms-1/table-of-contents.html](http://www.epa.state.il.us/land/just/forms/budget-forms/forms-1/table-of-contents.html) under the Application for Payment Forms.
2. A copy of all employees' time sheets for the period for which consulting personnel time was requested for payment.
3. A copy of all contracts signed by the UST owner or operator for the above-referenced claim.
4. A copy of all contracts and agreements between the consultant and all subcontractors.
5. Documentation that the UST owner or operator paid the applicable deductible. Documentation could include a copy of the canceled check (front and back).
6. Affidavit(s) (attached)—completed, signed, and sealed—for the following subcontractor for the work completed pursuant to the above-referenced claim:

JK Five Construction, Inc.  
Illini Environmental, Inc.  
Prairie Analytical Systems, Inc.  
Waste Management – Milam RDF  
Gateway Sand & Gravel Ltd.  
Falling Springs Quarry Company

The Illinois EPA has determined that a complete application for payment has not been submitted and the information listed above in items 1 through 6 is needed for a complete application for payment.

Attachment: Affidavit(s)

AFFIDAVIT

State of Illinois

County of Sangamon

I, the undersigned, \_\_\_\_\_, being first duly sworn upon my oath, do hereby depose and state as follows:

I am an authorized agent of JK Five Construction, Inc.

The following activity has been completed at GBL Properties #923, 923 South 15<sup>th</sup> Street, East St. Louis, Illinois:

Soil remediation services of 472 cubic yards of contaminated soil excavated, transported and disposed of in a solid waste landfill by persons directly employed by JK Five Construction, Inc.

Soil remediation services of 489 cubic yards of clean backfill purchased, transported and placed by persons directly employed by JK Five Construction, Inc.

I have personal knowledge of invoice #2206 for the sum of \$43,692.06 and it has been paid in full. I further attest that no discounts, price reduction, give backs, or rebates of any kind were or will be issued to any party regarding the payment of this invoice.

I am aware there are significant penalties for submitted false statements or representations to the Illinois EPA, including but not limited to fines, imprisonment, or both as provided in Sections 44 and 57.17 of the Environmental Protection Act [415 ILCS 5/44 and 57.17].

Further affiant sayeth not.

Signature: \_\_\_\_\_

Subscribed and sworn to before me the \_\_\_\_\_ day of \_\_\_\_\_, \_\_\_\_\_

\_\_\_\_\_  
Seal:

(Notary Public)



AFFIDAVIT

State of Illinois

County of Sangamon

I, the undersigned, \_\_\_\_\_, being first duly sworn upon my oath, do hereby depose and state as follows:

I am an authorized agent of JK Five Construction, Inc.

The following activity has been completed at GBL Properties #923, 923 South 15<sup>th</sup> Street, East St. Louis, Illinois:

Environmental drilling services of direct push drilling by persons directly employed by JK Five Construction, Inc.

I have personal knowledge of invoice #2048 for the sum of \$1,429.23 and it has been paid in full. I further attest that no discounts, price reduction, give backs, or rebates of any kind were or will be issued to any party regarding the payment of this invoice.

I am aware there are significant penalties for submitted false statements or representations to the Illinois EPA, including but not limited to fines, imprisonment, or both as provided in Sections 44 and 57.17 of the Environmental Protection Act [415 ILCS 5/44 and 57.17].

Further affiant sayeth not.

Signature: \_\_\_\_\_

Subscribed and sworn to before me the \_\_\_\_\_ day of \_\_\_\_\_,

\_\_\_\_\_  
Seal:

(Notary Public)

AFFIDAVIT

State of Illinois

County of Sangamon

I, the undersigned, \_\_\_\_\_, being first duly sworn upon my oath, do hereby depose and state as follows:

I am an authorized agent of Prairie Analytical Systems, Inc.

The following activity has been completed at GBL Properties #923, 923 South 15<sup>th</sup> Street, East St. Louis, Illinois:

Laboratory analysis of nineteen BETX/MTBE samples persons directly employed by Prairie Analytical Systems, Inc.

I have personal knowledge of invoice #1400490 for the sum of \$1,923.56 and it has been paid in full. I further attest that no discounts, price reduction, give backs, or rebates of any kind were or will be issued to any party regarding the payment of this invoice.

I am aware there are significant penalties for submitted false statements or representations to the Illinois EPA, including but not limited to fines, imprisonment, or both as provided in Sections 44 and 57.17 of the Environmental Protection Act [415 ILCS 5/44 and 57.17].

Further affiant sayeth not.

Signature: \_\_\_\_\_

Subscribed and sworn to before me the \_\_\_\_\_ day of \_\_\_\_\_, \_\_\_\_\_.

\_\_\_\_\_  
Seal:

(Notary Public)

AFFIDAVIT

State of Illinois

County of Sangamon

I, the undersigned, \_\_\_\_\_, being first duly sworn upon my oath, do hereby depose and state as follows:

I am an authorized agent of Waste Management – Milam RDF

The following activity has been completed at GBL Properties #923, 923 South 15<sup>th</sup> Street, East St. Louis, Illinois:

707 tons of contaminated soil accepted at the landfill by persons directly employed by Waste Management – Milam RDF

I have personal knowledge of invoice #0033628-2056-9 for the sum of \$9,885.68 and it has been paid in full. I further attest that no discounts, price reduction, give backs, or rebates of any kind were or will be issued to any party regarding the payment of this invoice.

I am aware there are significant penalties for submitted false statements or representations to the Illinois EPA, including but not limited to fines, imprisonment, or both as provided in Sections 44 and 57.17 of the Environmental Protection Act [415 ILCS 5/44 and 57.17].

Further affiant sayeth not.

Signature: \_\_\_\_\_

Subscribed and sworn to before me the \_\_\_\_\_ day of \_\_\_\_\_, \_\_\_\_\_.

\_\_\_\_\_  
Seal:

(Notary Public)

AFFIDAVIT

State of Illinois

County of Sangamon

I, the undersigned, \_\_\_\_\_, being first duly sworn upon my oath, do hereby depose and state as follows:

I am an authorized agent of Falling Springs Quarry Company

The following activity has been completed at GBL Properties #923, 923 South 15<sup>th</sup> Street, East St. Louis, Illinois:

88.60 tons of clean backfill provided by persons directly employed by Falling Springs Quarry Company

I have personal knowledge of invoice #300672 for the sum of \$594.48 and it has been paid in full. I further attest that no discounts, price reduction, give backs, or rebates of any kind were or will be issued to any party regarding the payment of this invoice.

I am aware there are significant penalties for submitted false statements or representations to the Illinois EPA, including but not limited to fines, imprisonment, or both as provided in Sections 44 and 57.17 of the Environmental Protection Act [415 ILCS 5/44 and 57.17].

Further affiant sayeth not.

Signature: \_\_\_\_\_

Subscribed and sworn to before me the \_\_\_\_\_ day of \_\_\_\_\_.

Seal:

(Notary Public)